

***Criminal Justice Commission
2005 Board Members***

Judge Kathleen Voor Montano, Chair
Jefferson Circuit Court

David Stengel, Vice Chair
Jefferson Commonwealth's Attorney

Jerry E. Abramson
Mayor – Louisville Metro

Kim Allen
Secretary, Cabinet for Public Protection

Irv Maze
Jefferson County Attorney

Colonel John Aubrey
Jefferson County Sheriff

Colonel Robert White
Chief, Louisville Metro Police

Tom Campbell
Director, Louisville Metro Corrections

Trish Combs
Director, Office of Probation & Parole

Clarence Williams, Jr.
Director, Youth Detention

Marjean Martin
Director, Jefferson County Pretrial Services

Daniel Goyette
Exec. Dir., Jefferson County Public Defender

Barbara Shanklin
President, Metro Council

Tim Vize
Court Administrator

David Huber
U.S. Attorney, Western District of Kentucky

Gary Oetjen
Drug Enforcement Administration

Steven H. Gurley
Federal Bureau of Investigation

Karl Stankovic
Alcohol, Tobacco, and Firearms

Judge James Shake
Chief Judge, Jefferson Circuit Court

Judge Donald E. Armstrong, Jr.
Chief Judge, Jefferson District Court

Judge Stephen George
Chief Judge, Jefferson Family Court

Representative Joni Jenkins
Chair, Jefferson County Legislative Delegation

Sheriall Cunningham
Director, Mental Health Association

Tony Miller
Jefferson Circuit Court Clerk

Citizen Appointees
Reverend Charles Duncan

Steve Jenkins

Richard Lewis

Robert Schmitt

Roger Henderson

Louis Willis

2005 Annual Report

March 2006

Louisville Metro Criminal Justice Commission

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To Our Readers

During 2005, the Louisville Metro Criminal Justice Commission enjoyed a number of significant achievements. However, what we are particularly proud of is the positive and productive working relationship we share with those agencies and organizations within the criminal justice and public safety community. This asset has allowed us to build consensus, guide practices and promote innovative initiatives - while tackling some of our community's most critical systemic challenges.

Our cooperative efforts at the local, State, and federal levels are evident in the Commission programs and achievements, highlighted in this Annual Report. The Commission assisted with or made direct applications for criminal justice, public safety, and Homeland Security grants that resulted in Louisville Metro's receipt of over \$5 million. This amount doesn't include the over \$10 million of previous year grant funding that was financially and programmatically managed by the office.

We would like to express our appreciation to members of the Criminal Justice Commission Board, the staff, and all criminal justice, public safety, and other governmental representatives who contributed time and energy to the work of the Commission. The Commission looks forward to continuing its cooperative efforts to enhance the operation of our local criminal justice and public safety community.

Judge Kathleen Voor Montano
Chair

David L. Nicholson
Executive Director



MISSION - To improve the administration of justice through planning, research, and system-wide coordination of criminal justice initiatives.










The general purpose and function of the Louisville Metro Criminal Justice Commission as delineated in the Louisville-Jefferson County Metro Government Code of Ordinances, Title III, Chapter 32.730 includes, but is not limited to, the following:







1. To collect and analyze data on the incidence and nature of crime in this community and assess the impact of criminal activities upon the citizens and resources of the community.
2. To evaluate the capacity of criminal justice and public safety agencies through a careful study of existing laws, practices, and institutions, to recognize their areas of strength and weakness, and to formulate proposals to maintain the former and correct the latter.
3. To make and publish, from time to time, meaningful, documented, factual recommendations as will be of assistance to all levels and branches of government in meeting its responsibilities in the area of criminal justice, public safety and crime prevention.
4. To responsibly stimulate community interest in the problems of criminal justice, public safety and crime prevention.
5. To develop and recommend to the proper criminal justice and public safety authorities programs to enhance public safety, and, when possible, to secure and administer state or federal funds for specific projects.
6. To recognize the authority and responsibility of criminal justice and public safety agencies as the proper areas of administration.





HISTORY - Established in December 1967, the Louisville Metro Criminal Justice Commission has been in continuous operation for more than 38 years, making it one of the oldest criminal justice planning agencies in the country.

Staff Committee Membership

In addition to providing staff service to numerous committees, Criminal Justice Commission staff holds membership in the following committees and subcommittees:

-  MetroSafe Project Management Team
-  Louisville Metro Alliance for Youth
-  Sexual Assault Response Team
-  State Unified Criminal Justice Information System
-  TRIAD Volunteer Seniors Program
-  Jefferson County Domestic Violence Prevention Coordinating Council
-  Mary Byron Foundation
-  Subcommittee on Equity and Justice For All Youth
-  Project Safe Neighborhoods Executive Committee

-  Sex Offender Reentry Task Force
-  Newburg Weed and Seed Steering Committee
-  Louisville Metro Web Content Team
-  Visions of Hope, Inc.
-  Offender Reentry Task Force
-  Staff are members of the following organizations:

-  National Criminal Justice Association
-  Kentucky Council on Crime and Delinquency, Inc.
-  National Sheriffs' Association
-  American Jail Association

Commission Updates

The Criminal Justice Commission's responsibilities and mission of criminal justice, public safety, and Homeland Security coordination and facilitation efforts, have continued and are reflected in the Commission Updates below. Through its planning, research, and system-wide coordination role, Louisville Metro benefited with staff support and assistance to new projects and the receipt of over \$5 million in project funds.

JUSTICE REINVESTMENT PROJECT - Louisville Metro completed the six-month \$50,000 planning grant from the Open Society Institute and released the Justice Reinvestment Project Final Report in October 2005. Following release of the Final report, the focus shifted to providing assistance to the local Offender Reentry Task Force, coordinated by Prodigal Ministries, to become the central community-based forum and umbrella organization for offender reentry issues. Metro Government provided a facilitator to assist task force members, stakeholders, and the new Executive Director in the reorganization process. It is anticipated that a funding request will be submitted to the Open Society Institute for the Newburg Pilot Project in the near future with the task force serving as the oversight and coordinating body for the project.

FIELD RELEASE PROJECT - With funding from the Department of Juvenile Justice, the Commission convened a Field Release Planning Team to develop, implement, and evaluate a field release pilot project. The Planning Team, in partnership with the Disproportionate Minority Confinement Advisory Board, developed a pre-detention diversion program aimed to minimize the unnecessary confinement of juveniles by seeking an alternative to detention. The pilot project began in the Louisville Metro Police Department Division Two, and the Planning Team recently recommended expanding the pilot project to include School Resource Officers. The funding cycle has been extended through June 30, 2006.

UASI GRANTS - As part of the Criminal Justice Commission's objective to assist in the submission, coordination, and management of public safety and Homeland Security Grants, Commission staff became the fiscal and programmatic managers of Louisville Metro's second round of Urban Area Security Initiative funding from the Office of Domestic Preparedness, Department of Homeland Security. Staff manages two UASI grants, totaling almost \$14 million dollars, covering seventeen multi-agency and multi-disciplinary projects across local Louisville Metro Government and the community including health, public safety communications, information technology, fire and rescue, and police initiatives. These projects were developed to enhance Louisville Metro's ability to prevent, respond to, and/or recover from a major emergency incident or disaster. Staff also serves as the primary point of contact between the Kentucky Office of Homeland Security and Metro Government for homeland security funding and worked with State personnel to develop a collaborative competitive application for a third round of UASI funding to aid in the implementation of the MetroSafe initiative.

DISPROPORTIONATE MINORITY CONFINEMENT (DMC) GRANT - Louisville Metro has been working with the Department of Juvenile Justice and the W. Haywood Burns Institute since July 2003 to address disproportionate minority confinement. The DMC Advisory Board is implementing the Burns Institute data-driven model by collecting and analyzing secure detention data. In 2005, the Advisory Board's work focused on implementing systems reforms to reduce the overrepresentation of minority youth and to inform recommendations for system change. Most importantly, the Bench Warrant Subcommittee recommended several strategies to reduce the number of bench warrants issued for violations. Implementation of the recommended strategies will begin in 2006. As a result of the Newburg Community Mapping project, the Newburg Youth Council was formed and completed several community initiatives in 2005. The Criminal Justice Commission primarily provides staff support and serves as the liaison to the Department of Juvenile Justice for statewide DMC efforts.

METROSAFE - Staff continued to support many aspects of the MetroSafe initiative. The primary goal of this program is to enable the ability of all public safety agencies within Louisville Metro and surrounding jurisdictions within Jefferson County to talk across disciplines and jurisdictions via radio communications systems and to exchange voice with one another on demand, in real time, when needed. A secondary goal is to create a communications network gateway for public safety as well as public service entities to interconnect to surrounding counties and State and federal agencies. Commission staff acts as Team Leaders for three MetroSafe projects: Facilities, Operations, and Regional Interoperability. In addition, staff is aggressively pursuing grant opportunities to help fund many segments of the overall MetroSafe program. Louisville Metro Government purchased the former Federal Reserve Bank building to be used as MetroSafe's primary operations center.

Commission Updates - Continued

JAIL POLICY COMMITTEE - Continued to participate in and provide staff support to the Committee. Criminal justice practitioners have attempted to monitor the local jail population, but need assistance to identify all of the contributing factors or to identify immediate responses that may be effective in reducing crowding. Previously, Louisville Metro Government received on-site technical assistance from the National Institute of Corrections (NIC) to aid in reviewing and developing systemic approaches to jail population management in Louisville Metro. In addition, an Executive Subcommittee was formed to discuss, recommend, and implement policy changes and alternatives to current business practices to assist decision makers with monitoring and possibly controlling various aspects of the jail population. NIC's assistance and refining internal Corrections analytical capabilities will greatly benefit this effort. The subcommittee's focus will be identifying and gathering relevant data necessary for informed decisions.

WARRANT PROCESS COMMITTEE - Continued to provide staff and research support to the Commission's Warrant Process Committee. Partnering agencies continued to meet and discuss/recommend options in an attempt to alleviate the backlog of outstanding local warrants as well as improve the process of handling new summonses and warrants. The warrant database maintained within the Commission is continually updated and monthly warrant statistics are provided to local criminal justice decision makers. The database provides a local repository of information revealing the warrant status within Louisville Metro.

CITIZENS COMMISSION ON POLICE ACCOUNTABILITY (CCPA) - In early 2003, Louisville Metro Government created the Citizens Commission on Police Accountability (by Ordinance No. 10, Series 2003). The Commission consists of a Chair and ten members appointed by the Mayor and approved by the Metro Council. The scope of the Commission's review is the Louisville Metro Police Department investigative process in police shooting cases and incidents involving loss of life due to police action. The Louisville Metro Criminal Justice Commission provides staff support to the Citizens Commission. During 2005 staff assisted the Commission during its scheduled meetings, training for new members, and the review of three Commission cases.

METROSTAT - Continued to participate in and provide staff support to MetroStat which is a leadership process facilitated by the Criminal Justice Commission in partnership within the Cabinet for Public Protection. The goal of MetroStat is to improve the administration and delivery of Public Protection services and improve the quality of life for citizens and guests of Metro Louisville. MetroStat reports, compiled and analyzed by the Commission, monitor the use of agencies' personnel resources as compared to mission-related agency specific services. Applying methods of accurate and timely information, effective tactics, rapid deployment of resources, and relentless assessment and follow up, the leadership of Public Protection agencies meet regularly to address identified problems, and to discuss resources and strategies used to affect positive changes in trends. The Cabinet Secretary oversees the monthly meetings to allow flexibility, reinforce responsibility and accountability, and encourage cross-cabinet coordination to produce results. Monthly results are compared to the previous month, same month previous year, year-to-date averages, and past year-to-date averages to thoroughly review and assess trends, and identify what works or does not work to affect identified problems.

DOMESTIC VIOLENCE PREVENTION COORDINATING COUNCIL (DVPCC) - Staff continued to provide assistance to the Louisville-Jefferson County Metro Domestic Violence Prevention Coordinating Council and its committees, the Interagency Committee, the Fatality Review Committee, and the Children Who Witness Domestic Violence Committee. The DVPCC met three times in 2005, and initiated the 2005 System Snapshot Report, which was presented to the Mayor on October 26, 2005. The 2005 project was a joint effort with the Mary Byron Foundation. Over 35 interviews were conducted with individuals/organizations focusing on three primary areas – Justice/Domestic Violence Service System; Data/Information Systems; and Domestic Violence Offender Treatment. The purpose of the project was to identify progress/changes since 1998; document existing systems response; and identify issues requiring continued attention/improvement. As the next step, the DVPCC will review the list of identified needs to establish priorities for action.



Commission Updates - Continued

The **ELDER ABUSE SERVICES COORDINATING COMMITTEE**, with staff support from the Criminal Justice Commission, the Committee served as facilitator of coordination and collaboration among local elder abuse service providers. During 2005, the Committee continued its assistance with multi-disciplinary training events for area police, judges, and other court personnel. To continue improvement of systemic handling of elder abuse cases, the Committee formed a multi-disciplinary fatality review subcommittee to examine selected cases of serious abuse and neglect. In addition, the Committee hosted two well attended awareness events. During Older American's Month in May, the Committee's event focused on first responder awareness, celebrated the passage of HB 298 within the Kentucky General Assembly, and highlighted a case of neglect and abuse that was stopped because of community's awareness of the issue. The November event stressed the importance of community and citizen involvement in stopping cases of neglect, abuse, and exploitation.

PROJECT SAFE NEIGHBORHOODS GRANT - In 2000, the U.S. Attorney, Western District of Kentucky, partnered with local criminal justice system agencies to form a Project Backfire program within Jefferson County. The purpose of this program is to provide consistency and aggressive enforcement of existing laws governing the illegal possession and/or use of a firearm. With the assistance of our local U.S. Attorney, the Criminal Justice Commission has acted as fiscal agent for the federal Project Safe Neighborhoods Grant programs (Task Force and Crime Research Analyst) that have allowed for the continuation/expansion of the Project Backfire programs as well as the implementation of comprehensive multidisciplinary collaborative approaches in response to those who commit firearm-related crimes.

DATABASE ACTIVITIES - In addition to the Warrant Database mentioned previously, staff updated and modified a database application created by Commission staff that supports the Project Backfire program relating to the federal Project Safe Neighborhoods grant. The database assists with organizing and maintaining detailed gun-related information in a modern data management system. This database provides a platform for tracking gun-related cases, while maintaining a myriad of data elements and reporting capabilities that are readily available to the system users. The U.S. Attorney, Western District of Kentucky, the Jefferson County Attorney, and the Louisville Metro Police Department use the application.

The **COMPUTERIZATION PROJECTS COMMITTEE** continued to meet to discuss the many criminal justice and public safety computerization projects being implemented, including the new Computer Aided Dispatch, the implementation of the Kentucky wireless data standard and local mobile data terminals, as well as the Electronic Citation Project. The Committee's goal is to ensure multi-agency and multi-disciplinary involvement and information sharing with area computerization initiatives.

PLANNING AND COORDINATING COUNCIL - Continued staff support to the Kentucky Supreme Court-established Planning and Coordinating Council (PCC). The PCC provides oversight of practice and procedure for the local courts system.

TARGETED COMMUNITY ACTION PLANNING GRANT - Louisville Metro is one of seven Targeted Community Action Planning (TCAP) sites to receive technical assistance from the Office of Juvenile Justice and Delinquency Prevention (OJJDP). TCAP assesses community specific juvenile justice and delinquency prevention needs and assists in developing a targeted response to the most critical issues identified by community leaders. As a result of the assessment, the Street Law program was implemented in the Newburg Boys and Girls Club in 2005. Street Law promotes knowledge of legal rights and responsibilities, engagement in the democratic process, and belief in the rule of law, among both young and adults.

CRIME AND JUSTICE SHOW - In its 24th year of continuous production, three 30-minute episodes of the "Crime and Justice" series were developed, produced by the Fire Training Academy, Louisville Fire and Rescue, and aired on public access Metro TV Channel 25 under the direction of Special Advisor, Tom Atkins. The episodes produced during 2005 included the shows listed below:

Metro Corrections Department Overview

Tom D. Campbell, Director

Emergency Medicine & Trauma

Dr. Bill Smock, Associate Professor
University of Louisville & Metro Police Surgeon

United States Attorney Overview

Dave Huber, US Attorney
Western District of Kentucky

Vigil Puts Focus on Abuse of the Elderly

Louisville (*Courier-Journal*, November 11, 2005) - While more than 3,000 cases of elder abuse are reported to Adult Protective Services in Louisville each year, advocates for seniors say that number is misleading.

An estimated 80 percent of elder abuse cases are never reported, they say, often because a family member is involved.

With that in mind, Louisville Metro Elder Abuse Services held a candlelight vigil downtown last night to urge the community to be alert for elder abuse and exploitation and their warning signs.

"It's really important to let the community be aware of elder abuse, that it is an issue and a growing problem," said Laretta Herd, a social worker for Adult Protective Services who was one of about 40 people who attended the vigil. "It's more prevalent every day. It's just not reported."

Louisville Metro Elder Abuse Services is made up of 28 organizations – law enforcement, social service providers and businesses – trying to raise awareness of what they say is a growing problem in an expanding population.

By January, organizers said, baby boomers will begin turning 60 every 7.5 seconds.

Last night's vigil was the first of what the group hopes will become annual observances.

Those who gathered on the steps of the Jefferson County Courthouse held signs and candles and listened to speakers discuss ways in which senior citizens have been taken advantage of or abused.








There are several types of elder abuse, they said, including physical, emotional, financial and material exploitation, violation of rights, and neglect.

And advocates said that there are also several warning signs: Victims might have multiple injuries, unexplained injuries, increased or unusual bank activity, or their yard and home may deteriorate, said Pam Cherry, an administrator associate with Adult Protective Services in Louisville.

"You have to be aware and keep an eye out," she said. "People need to realize it's a crime and report it."

Commission Grant Opportunities

The Criminal Justice Commission staff assisted in the development and submission of numerous State and federal grants that resulted in the receipt of over \$5 million in awards (**see following page**). Staff composed the application and/or provided technical assistance to the grants listed below:

-  Jefferson County Sheriff and Jefferson County Attorney Violence Against Women "S.T.O.P."
-  Jefferson County Attorney Victim of Crime Act (VOCA)
-  Louisville Fire and Rescue U.S. Fire Administration Grant
-  Criminal Justice Commission Field Release and the Disproportionate Minority Confinement
-  Criminal Justice Commission MetroSafe and Homeland Security Grant activity included:
 - ◆ State Homeland Security Grant, State Law Enforcement Terrorism Prevention Grant
 - ◆ Critical Infrastructure Protection, and
 - ◆ Urban Area Security Initiative
-  Jefferson County Attorney Adult, Juvenile, and Family Drug Court Grants
-  Jefferson County Attorney DUI Court Initiative Grant

**LOUISVILLE METRO CRIMINAL JUSTICE COMMISSION
2005 Grant Research/Submission Assistance**

	Requested *	Cash Match	Date Submitted	Date Awarded	Awarded	Pending
Jefferson County Attorney						
Intake Center - VOCA	\$36,049		May-05		\$36,049	
Intake Center - VAWA	\$149,089	\$30,682	Sep-05			X
Adult Drug Court - OJP	\$200,000	\$7,000	Mar-05		Not Awarded	
Family Drug Court - SAMHSA	\$1,200,000	\$105,000	Apr-05		Not Awarded	
Juvenile Drug Court - OJP	\$392,511	\$7,500	May-05		Not Awarded	
DUI Court Initiative - OJP	\$200,000	\$29,892	Apr-05		Not Awarded	
Subtotal:	\$2,177,649	\$180,074			\$36,049	
MetroSafe/EMA						
State Homeland Security	\$4,250,000		Feb-05		Not Awarded	
Subtotal:	\$4,250,000					
Louisville Metro Police						
Law Enforcement Terrorism Prevention Program	\$2,000,000		Feb-05		Not Awarded	
Subtotal:	\$2,000,000					
Jefferson County Sheriff's Office						
VAWA -Intake Deputy	\$31,285	\$11,552	Sep-05			X
Subtotal:	\$31,285	\$11,552				
Louisville Metro Fire & Rescue						
Fire Prevention & Safety	\$173,340		Oct-05			X
* Fire Administration	\$512,000	\$128,000	Apr-05	Dec-05	\$512,000	
Subtotal:	\$685,340	\$128,000			\$512,000	
Criminal Justice Commission						
DJJ Disproportionate Minority Confinement	\$20,000		May-05	Jul-05	\$20,000	
Critical Infrastructure Protection Funds	\$184,700		Aug-05	Oct-05	\$184,700	
2005 Urban Area Security Initiative	\$5,000,000		Apr-05	Jul-05	\$4,750,000	
Subtotal:	\$5,204,700				\$4,954,700	
TOTAL:	\$14,348,974	\$319,626			\$5,502,749	

* Also assisted in submission of applications for suburban fire departments.

LOUISVILLE METRO CRIMINAL JUSTICE COMMISSION

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Our Mission

*To improve the
administration of justice
through planning, research,
and system-wide
coordination of criminal
justice initiatives.*



2006 Board Meeting Schedule

February 16th
March 16th
May 18th
June 15th
September 21st
October 19th
November 16th

*All meetings are 2:00 p.m.
David L. Armstrong
Crown Room
Judicial Center, 6th Floor
700 W. Jefferson Street*

2005 Criminal Justice Commission Board Presentations

In its effort to raise awareness regarding contemporary criminal justice issues, the following special presentations were made to the Board:



Ed Crockett, General Manager, Pretrial Services, Administrative Office of the Courts



Bruce Gadansky, Vice President/Operations, Louisville Office, Better Business Bureau



Sharon Brite, Coordinator, Street Sales Enforcement Project



Dr. William Smock, University of Louisville Hospital, Department of Emergency Medicine



Lt. Col. Mike Hettich, Chief Deputy, Jefferson County Sheriff's Office

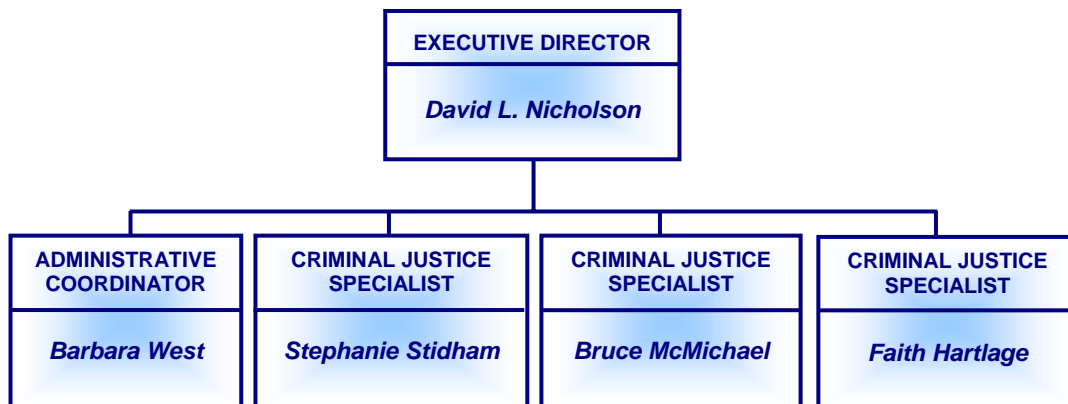


Honorable Jerry Bowles, Judge, Jefferson County Family Court



Jack Ballantine, Louisville Bar Association

Criminal Justice Commission Organizational Chart



*For additional information, please visit the newly developed
Criminal Justice Commission's Website at
www.louisvilleky.gov/criminaljusticecommission*